1	HOUSE OF REPRESENTATIVES - FLOOR VERSION
2	STATE OF OKLAHOMA
3	2nd Session of the 57th Legislature (2020)
4	COMMITTEE SUBSTITUTE FOR
5	HOUSE BILL NO. 3887 By: Wallace of the House
6	and
7	Leewright of the Senate
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11	<u>COMMITTEE SUBSTITUTE</u>
12	An Act relating to revenue and taxation; enacting the Oklahoma Remote Quality Jobs Incentive Act; stating legislative intent; defining terms; providing for
13	payment of incentive amounts; providing for computation of incentive payment amounts; prescribing
14	procedures for applications and incentive payments; imposing restriction on eligibility dates for
15	projects; imposing requirements related to payment of average annualized wages; providing for cost-benefit
16	analysis; providing for computation of net benefit rate; providing for computation of incentive payment
17	amounts; prescribing procedures related to claims filed with the Oklahoma Tax Commission; authorizing
18	audit; providing for continued incentive payments; providing exception; creating Oklahoma Remote Quality
19	Jobs Incentive Payment Fund; providing for deposit of income tax revenues; prescribing method for
20	determining deposit; requiring verification of payroll; providing for termination of incentive
21	payments under certain conditions; providing for
22	incentive payments to resume; prohibiting payment of incentives in excess of certain amount; prohibiting
23	participation in designated incentives based upon payment of incentives pursuant to act; requiring promulaction of rules, prescribing pepaltics for
24	promulgation of rules; prescribing penalties for false statements; providing for punishment as felony;

1 requiring repayment of incentive amounts; requiring Department of Commerce to prepare report; requiring 2 periodic submission of report; providing for codification; providing an effective date; and 3 declaring an emergency. 4 5 6 BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA: 7 A new section of law to be codified SECTION 1. NEW LAW in the Oklahoma Statutes as Section 4501 of Title 68, unless there 8 9 is created a duplication in numbering, reads as follows: 10 This act shall be known and may be cited as the "Oklahoma Remote 11 Quality Jobs Incentive Act". 12 SECTION 2. NEW LAW A new section of law to be codified 13 in the Oklahoma Statutes as Section 4502 of Title 68, unless there 14 is created a duplication in numbering, reads as follows: 15 It is the intent of the Legislature that: 16 The State of Oklahoma provide appropriate incentives to 1. 17 attract growth industries and sectors that employ remote workers to 18 Oklahoma through a policy of rewarding businesses with a highly 19 skilled, knowledge-based workforce; 20 2. The Oklahoma Department of Commerce and the Oklahoma Tax 21 Commission implement the provisions of this act and exercise all 22 powers as authorized in this act. The exercise of powers conferred 23 by this act shall be deemed and held to be the performance of 24 essential public purposes; and

3. Nothing herein shall be construed to constitute a guarantee
 or assumption by the State of Oklahoma of any debt of any
 individual, company, corporation or association nor to authorize the
 credit of the State of Oklahoma to be given, pledged or loaned to
 any individual, company, corporation or association.

6 SECTION 3. NEW LAW A new section of law to be codified 7 in the Oklahoma Statutes as Section 4503 of Title 68, unless there 8 is created a duplication in numbering, reads as follows:

A. As used in the Oklahoma Remote Quality Jobs Incentive Act:
1. "Basic industry" means an establishment that attracts remote
workers to the state whose purpose is to increase the state's
population may receive rebates on the remote workers provided that
the remote workers meet the wage and health insurance requirements
in state and provide evidence of such to the proxy establishment;

15 "New direct job" shall include full-time-equivalent 2. employment in this state of remote workers who are employed by an 16 17 establishment other than the proxy establishment which has qualified 18 to receive incentive payments for attracting remote workers to the 19 Such jobs held by remote workers did not exist in this state state. 20 prior to the date of approval by the Oklahoma Department of Commerce 21 of the application of the proxy establishment. A job shall be 22 deemed to exist in this state prior to approval of an application if 23 the activities and functions for which the particular job exists

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1 have been ongoing at any time within six (6) months prior to such 2 approval;

3	3. "Proxy establishment" means:
4	a. a public trust which:
5	(1) is organized and existing under Section 176 of
6	Title 60 of the Oklahoma Statutes for the benefit
7	of a geographic area which includes a city or
8	county or some combination thereof, and
9	(2) benefits a geographic area where new direct jobs
10	which meet the requirements of the Oklahoma
11	Remote Quality Jobs Incentive Act are created by
12	an establishment, other than the proxy
13	establishment, or
14	b. an establishment which facilitates the attraction of
15	remote workers to the State of Oklahoma; and
16	4. "Remote worker" refers to a work flexibility arrangement
17	under which an employee performs the duties and responsibilities of
18	such employee's position, and other authorized activities, from an
19	approved work site other than the location from which the employee
20	would otherwise work, which shall not be located within the physical
21	boundaries of the State of Oklahoma. The remote worker should not
22	have lived in the State of Oklahoma in the previous twelve (12)
23	months;
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5. "Estimated direct state benefits" means the tax revenues
 projected by the Department to accrue to the state as a result of
 new direct jobs;

6. "Estimated direct state costs" means the costs projected by
the Department to accrue to the state as a result of new direct
jobs. Such costs shall include, but not be limited to:

- a. the costs of education of new state resident children,
 b. the costs of public health, public safety and
 transportation services to be provided to new state
 residents,
- 11 c. the costs of other state services to be provided to 12 new state residents, and

13 d. the costs of other state services;

14 7. "Estimated net direct state benefits" means the estimated
15 direct state benefits less the estimated direct state costs;
16 8. "Net benefit rate" means the estimated net direct state

17 benefits computed as a percentage of gross payroll, and shall not 18 exceed five percent (5%); and

9. A proxy establishment shall be required to obtain from remote workers proof of basic health benefits plans for the individuals it includes in an application. The proxy establishment shall submit the information to the Oklahoma Department of Commerce and shall ensure that the basic health plans consist of the following elements or elements substantially equivalent thereto: 1 not more than fifty percent (50%) of the premium shall a. 2 be paid by the employee, 3 b. coverage for basic hospital care, 4 coverage for physician care, с. 5 d. coverage for mental health care, coverage for substance abuse treatment, 6 e. 7 f. coverage for prescription drugs, and coverage for prenatal care. 8 q.

9 SECTION 4. NEW LAW A new section of law to be codified 10 in the Oklahoma Statutes as Section 4504 of Title 68, unless there 11 is created a duplication in numbering, reads as follows:

12 A proxy establishment that facilitates the attraction of Α. 13 remote workers to the State of Oklahoma which meets the 14 qualifications specified in the Oklahoma Remote Quality Jobs 15 Incentive Act may receive quarterly incentive payments for a ten-16 quarter period. The amount of such payments shall be equal to the 17 net benefit rate multiplied by the actual gross payroll of new 18 direct jobs for a calendar quarter as verified by the Oklahoma 19 Employment Security Commission.

B. In order to qualify to receive incentive payments as authorized by the Oklahoma Remote Quality Jobs Incentive Act, a proxy establishment shall be required to:

1. Have an annual gross payroll for new direct jobs projected
by the Oklahoma Department of Commerce to equal or exceed One

Million Five Hundred Thousand Dollars (\$1,500,000.00) within one (1) year of the first complete calendar quarter following the start date; and

4 2. Have a number of full-time-equivalent employees working an
5 average of thirty (30) or more hours per week in the new direct jobs
6 equal to or in excess of eighty percent (80%) of the total number of
7 new direct jobs.

In order to receive incentive payments, a proxy 8 С. 9 establishment shall apply to the Oklahoma Department of Commerce. 10 The application shall be on a form prescribed by the Department and 11 shall contain remote workers, the companies that they presently work 12 for, and other such information as may be required by the Department 13 to determine if the applicant is qualified. A proxy establishment 14 may apply for an effective date for a project, which shall not be 15 more than twenty-four (24) months from the date the application is 16 submitted to the Department.

D. In order to qualify to receive incentive payments as authorized by the Oklahoma Remote Quality Jobs Incentive Act, in addition to other qualifications specified herein, the proxy establishment shall be required to include remote workers whose average annualized wage which equals or exceeds the average wage requirements specified in Section 3604 of Title 68 of the Oklahoma Statutes.

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E. The Department shall determine if the applicant is qualified
 to receive incentive payments.

3 If the applicant is determined to be qualified by the F. 4 Department, the Department shall conduct a cost/benefit analysis to determine the estimated net direct state benefits and the net 5 benefit rate applicable for a ten-quarter period beginning with the 6 7 first complete calendar quarter following the start date and to estimate the amount of gross payroll for a ten-quarter period 8 9 beginning with the first complete calendar quarter following the 10 start date. In conducting such cost/benefit analysis, the 11 Department shall consider quantitative factors, such as the 12 anticipated level of new tax revenues to the state along with the 13 added cost to the state of providing services, and such other 14 criteria as deemed appropriate by the Department. In no event shall 15 incentive payments, cumulatively, exceed the estimated net direct 16 state benefits or exceed the cumulative payments made by a proxy 17 establishment to remote workers.

18 Upon approval of such an application, the Department shall G. 19 notify the Tax Commission and shall provide it with a copy of the 20 contract and the results of the cost/benefit analysis. The Tax 21 Commission may require the qualified establishment to submit such 22 additional information as may be necessary to administer the 23 provisions of the Oklahoma Remote Quality Jobs Program Act. The 24 approved proxy establishment shall file quarterly claims with the

1 Tax Commission and shall continue to file such quarterly claims 2 during the ten-quarter incentive period to show its continued 3 eligibility for incentive payments, as provided in Section 6 of this 4 act, or until it is no longer qualified to receive incentive 5 payments. The proxy establishment may be audited by the Tax Commission to verify such eligibility. Once the proxy establishment 6 7 is approved, an agreement shall be deemed to exist between the proxy 8 establishment and the State of Oklahoma requiring the continued 9 incentive payment to be made as long as the proxy establishment 10 retains its eligibility as defined in and established pursuant to 11 this section and Sections 3 and 5 of this act and within the 12 limitations contained in the Oklahoma Remote Quality Jobs Program 13 Act, which existed at the time of such approval.

SECTION 5. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 4505 of Title 68, unless there is created a duplication in numbering, reads as follows:

17 There is hereby created within the State Treasury a special fund 18 for the Oklahoma Tax Commission to be designated the "Oklahoma 19 Remote Quality Jobs Incentive Payment Fund". The Oklahoma Tax 20 Commission is hereby authorized and directed to withhold a portion 21 of the taxes levied and collected pursuant to Section 2355 of Title 22 68 of the Oklahoma Statutes for deposit into the fund. The amount 23 deposited shall equal the sum of an amount determined by multiplying 24 the net benefit rate provided by the Department of Commerce by the

gross payroll as determined pursuant to the provisions of this act.
All of the amounts deposited in such fund shall be used and expended
by the Tax Commission solely for the purposes and in the amounts
authorized by the Oklahoma Remote Quality Jobs Incentive Act. The
liability of the State of Oklahoma to make the incentive payments
under this act shall be limited to the balance contained in the fund
created by this section.

8 SECTION 6. NEW LAW A new section of law to be codified 9 in the Oklahoma Statutes as Section 4506 of Title 68, unless there 10 is created a duplication in numbering, reads as follows:

11 Α. As soon as practicable after the end of the first complete 12 calendar quarter following the start date, the proxy establishment 13 shall file a claim for the payment with the Oklahoma Tax Commission 14 and shall specify the actual number and gross payroll of new direct 15 jobs of remote workers for the proxy establishment for the calendar 16 quarter. The Tax Commission shall verify the actual gross payroll 17 for new direct jobs for the proxy establishment for such calendar 18 quarter. If the Tax Commission is not able to provide such 19 verification utilizing all available resources, the Tax Commission 20 may request such additional information from the proxy establishment 21 as may be necessary or may request the proxy establishment to revise 22 its claim. A proxy establishment may file for an extension of the 23 initial filing date with the Oklahoma Department of Commerce. Any 24 such extension shall be based solely upon an extraordinary adverse

1 business circumstance which prevented the proxy establishment 2 attracting the remote workers in the new direct jobs as projected. 3 If a proxy establishment fails to file claims as required by this 4 section, it shall forfeit the right to receive any incentive 5 payments after two (2) years from the start date. If an 6 establishment has filed at least one claim pursuant to this section 7 but fails to file another claim within two (2) years of the most recent claim, the Tax Commission, after consulting with the 8 9 Department of Commerce, may dismiss the establishment from the 10 program, forfeiting the establishment's right to receive incentive 11 payments based on that contract.

12 Β. If the actual verified gross payroll for four (4) 13 consecutive calendar quarters does not equal or exceed the 14 applicable total required by Section 4 of this act within twelve 15 (12) months of the start date, or does not equal or exceed the 16 applicable total required by Section 4 of this act at any other time 17 during the ten-quarter period after the start date, the incentive 18 payments shall not be made and shall not be resumed until such time 19 as the actual verified gross payroll equals or exceeds the amounts 20 specified in Section 4 of this act. If a proxy establishment fails 21 to achieve the required gross payroll within twelve (12) months of 22 the start date, the proxy establishment shall not make a new or 23 renewal application for incentive payments authorized pursuant to 24 the Oklahoma Remote Quality Jobs Program Act for a period of twelve

1 (12) months from the last day of the last month of the ten-quarter 2 period during which the required gross payroll amount was not 3 achieved.

C. If the average annualized wage required for a proxy
establishment does not equal or exceed the amount specified in
paragraph 1 or 2 of subsection F of Section 3604 of Title 68 of the
Oklahoma Statutes during any calendar quarter, the incentive
payments shall not be made and shall not be resumed until such time
as such requirements are met.

D. In no event shall incentive payments, cumulatively, exceed the estimated net direct state benefits or exceed the cumulative payments made by a proxy establishment to remote workers.

E. The proxy establishment shall be responsible to collect payroll statements or other such documentation of withholding taxes paid to the State of Oklahoma from remote workers and shall submit that information to the Oklahoma Tax Commission.

17 SECTION 7. NEW LAW A new section of law to be codified 18 in the Oklahoma Statutes as Section 4507 of Title 68, unless there 19 is created a duplication in numbering, reads as follows:

A. Notwithstanding any other provision of law, if a qualified proxy establishment receives an incentive payment pursuant to the provisions of this act, neither the qualified proxy establishment nor the companies associated with the remote workers shall be eligible to receive the credits or exemptions provided for in the 1 following provisions of law in connection with the activity for 2 which the incentive payment was received:

3 1. Section 3603 of Title 68 of the Oklahoma Statutes (Oklahoma
4 Quality Jobs Program Act);

5 2. Section 3901 of Title 68 of the Oklahoma Statutes (Small
6 Employer Quality Jobs Incentive Act);

3. Section 3911 of Title 68 of the Oklahoma Statutes (21st
8 Century Quality Jobs Incentive Act); or

9 4. Paragraphs 16 and 17 of Section 1357 of Title 68 of the10 Oklahoma Statutes.

11 SECTION 8. NEW LAW A new section of law to be codified 12 in the Oklahoma Statutes as Section 4508 of Title 68, unless there 13 is created a duplication in numbering, reads as follows:

The Department of Commerce and the Oklahoma Tax Commission shall promulgate rules necessary to implement their respective duties and responsibilities under the provisions of this act.

17 SECTION 9. NEW LAW A new section of law to be codified 18 in the Oklahoma Statutes as Section 4509 of Title 68, unless there 19 is created a duplication in numbering, reads as follows:

20 Any person making an application, claim for payment or any 21 report, return, statement or other instrument or providing any other 22 information pursuant to the provisions of this act who willfully 23 makes a false or fraudulent application, claim, report, return, 24 statement, invoice or other instrument or who willfully provides any

1 false or fraudulent information, or any person who willfully aids or abets another in making such false or fraudulent application, claim, 2 3 report, return, statement, invoice or other instrument or who 4 willfully aids or abets another in providing any false or fraudulent 5 information, upon conviction, shall be quilty of a felony punishable by the imposition of a fine of not less than One Thousand Dollars 6 7 (\$1,000.00) and not more than Fifty Thousand Dollars (\$50,000.00), 8 or imprisonment in the State Penitentiary for not less than two (2) 9 years and not more than five (5) years, or by both such fine and 10 imprisonment. Any person convicted of a violation of this section 11 shall be liable for the repayment of all incentive payments which 12 were paid to the establishment. Interest shall be due on such 13 payments at the rate of ten percent (10%) per annum.

14 SECTION 10. NEW LAW A new section of law to be codified 15 in the Oklahoma Statutes as Section 4510 of Title 68, unless there 16 is created a duplication in numbering, reads as follows:

17 The Oklahoma Department of Commerce shall prepare triennially a 18 report which shall include, but not be limited to, documentation of 19 the new direct jobs created under the Oklahoma Remote Quality Jobs 20 Program Act and a fiscal analysis of the costs and benefits of the 21 Program to the state. The report shall be submitted to the 22 President Pro Tempore of the Senate, the Speaker of the House of 23 Representatives and the Governor of this state no later than March 24 1, 2023, and every three (3) years thereafter. The report may be

1	used for the purpose of determining whether to continue or sunset
2	the Oklahoma Remote Quality Jobs Program Act.
3	SECTION 11. This act shall become effective July 1, 2020.
4	SECTION 12. It being immediately necessary for the preservation
5	of the public peace, health or safety, an emergency is hereby
6	declared to exist, by reason whereof this act shall take effect and
7	be in full force from and after its passage and approval.
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9	COMMITTEE REPORT BY: COMMITTEE ON APPROPRIATIONS AND BUDGET, dated 02/26/2020 - DO PASS, As Amended and Coauthored.
10	02/20/2020 - DO PASS, AS Amended and Coauchored.
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